

Message Text

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ACTION IO-13

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FM AMEMBASSY MAPUTO

TO SECSTATE WASHDC PRIORITY 5815

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C O N F I D E N T I A L MAPUTO 0594

FROM USDEL MAPUTO

E.O. 11652: GDS

TAGS: PORG MZ

SUBJECT: MAPUTO CONFERENCE: COMMITTEE OF THE WHOLE MEETING MAY 17

1. MAPUTO CONFERENCE COMMITTEE OF THE WHOLE MET TWICE MAY 17 TO ORGANIZE THE DRAFTING OF A POLITICAL DECLARATION AND A "PROGRAM OF ACTION" WHICH WILL BE THE MAIN DOCUMENTS RESULTING FROM THE CONFERENCE. MEETING SIMULTANEOUSLY WITH THE PLENARY SESSIONS UNDER TANZANIAN AMBASSADOR SALIM'S STRONG CHAIRMANSHIP, THE COMMITTEE DREW UP AND ADOPTED AN AGENDA OF "THEMES" ON ZIMBABWE AND NAMIBIA WHICH WOULD GUIDE THE DRAFTING OF THE FINAL DOCUMENTS OF THE CONFERENCE. MAIN HEADINGS OF THE OUTLINE AS ADOPTED WERE AS FOLLOWS:

I. QUESTION OF ZIMBABWE

- A. ISOLATION OF THE ILLEGAL REGIME.
- B. SUPPORT FOR THE LIBERATION MOVEMENT.
- C. SUPPORT FOR FRONT LINE STATES.
- D. MOBILIZATION OF PUBLIC OPINION

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II. QUESTION OF NAMIBIA

- A. CONSOLIDATION AND BROADENING OF SUPPORT FOR SWAPO
- B. STRENGTHENING OF THE ROLE OF THE UN COUNCIL FOR NAMIBIA
- C. MEASURES TO SECURE SOUTH AFRICA'S COMPLIANCE WITH UN RESOLUTIONS ON NAMIBIA
- D. SUPPORT FOR FRONT LINE STATES

E. MOBILIZATION OF PUBLIC OPINION

III. STRENGTHENING OF VARIOUS PROGRAMS OF ASSISTANCE BY THE INTERNATIONAL COMMUNITY TO THE PEOPLE OF NAMIBIA AND ZIMBABWE.

2. SEVERAL SOURCES SAID THAT SALIM HAD ORIGINALLY WISHED TO PRESENT TO THE COMMITTEE A FINISHED DRAFT OF THE DOCUMENTS FOR DISCUSSION, BOTH TO SAVE TIME AND TO AVOID EXPECTED ACrimonious DEBATE. THE INFLUENCE PRINCIPALLY OF THE EESTERNERS IN THE COMMITTEE OF 24 (NORWAY AND AUSTRALIA), HOWEVER, COMPELLED HIM TO OPEN UP THE DRAFTING PROCESS. HE USED THE LEADERSHIP OF THE CHAIR TO MOVE YESTERDAY'S DISCUSSION SMARTLY ALONG, OFTEN FINESSING SUBJECTS HE FELT WOULD CAUSE WRANGLING. THERE WAS VIRTUALLY NO CONTENTION, HOWEVER, AND SALIM AT THE END OF THE DAY REMARKED WRYLY THAT HE HAD BEEN TAKEN BY SURPRISE BY THE SEIFTNESS WITH WHICH THE COMMITTEE HAD GOTTEN TO THE STAGE OF DRAFTING BY A SMALLER WORKING GROUP, WHICH WOULD MEET ALL DAY WEDNESDAY, MAY 18, TO DRAW UP ROUGH DRAFTS. COMMITTEE OF THE WHOLE, THEREFORE, WOULD CONVENE AGAIN TO DEBATE DRAFTS THURSDAY, MAY 19.

3. IN THE BRIEF REMARKS MADE ABOUT THE OUTLINE OF THEMES ABOVE IN PARA I, THE LIBERATION MOVEMENTS (PARTICULARLY ANC, SWAPO, AND THE PATRIOTIC FRONT), THE OAU (SECGEN ETEKI) AND HOST DEL MOZAMBIQUE LEAD THE WAY. SOME PREDICTABLE AND FAMILIAR POINTS WERE TICKED OFF: (A) SPECIAL CONCERN ABOUT THE WHITE MINORITY IN ZIMBABWE IS DISCRIMIN-
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ATORY AND UNACCEPTABLE; (B) SANCTIONS MUST BE EXPANDED; (C) ARMED STRUGGLE IN ZIMBABWE IS A REALITY, BUT IF NEGOTIATIONS CAN ELIMINATE CAUSES OF CONFLICT WE NEED TO ENSURE AN INTERFACE BETWEEN THESE TWO EFFORTS (MOZAMBIQUE); (D) FRONT LINE STATES NEED HELP IN HANDLING REFUGEES AND OTHER PROBLEMS (BOTSWANA); (E) COUNCIL FOR NAMIBIA SHOULD BE INVOLVED IN ALL ASPECTS OF EFFORTS FOR SETTLEMENT IN NAMIBIA, AND IN FACT SHOULD BE INVITED TO PARTICIPATE AS A GOVERNMENTAL ENTITY IN ALL UN CONFERENCES; (F) UNSC RESOLUTION 385 MUST BE CONSIDERED BASIS OF SETTLEMENT IN NAMIBIA WHICH ALSO GOVERN (SWAPO); AND (G) TERRITORIAL INTEGRITY OF NAMIBIA (I.E., WALDVIS BAY) IS CRUCIAL ISSUE.

4. FOLLOWING COMPLETION OF COMMITTEE OF THE WHOLE LATE MAY 17, SALIM CALLED MEETING OF THE DRAFTING WORKING GROUP. NORWEGIAN REP. VRAALSEN, ONE OF TWO WESTERN MEMBERS OF DRAFTING GROUP (WITH TURKEY), TOLD DE OFF AFTERWARD THAT GROUP HAD DECIDED TO SHORT-CUT DRAFTING PROCESS BY WORKING ON THE BASIS OF THE ROUGH-DRAFT "NON-PAPER" CIRCULATED

IN NEW YORK. HE FELT THIS DECISION WAS A VICTORY FOR MODERATE INTERESTS. HE SAID SALIM FRANKLY URGED THE DRAFTING GROUP TO WORK TOWARD A TRUE CONSENSUS DOCUMENT. VRAALSEN EXPECTED SALIM TO WORK FOR ABBREVIATION OF THE DRAFT DECLARATION AND PROGRAM OF ACTION, REMOVING ALL ELEMENTS DEALING DIRECTLY WITH SOUTH AFRICA (AS BEING OUTSIDE THE MANDATE OF THE CONFERENCE) AND ENDEAVORING TO GET WORDING ON SENSITIVE POINTS (E.G., ARMED STRUGGLE, EXCLUSIVE RECOGNITION OF SWAPO, POSSIBILITY DUAL ARMED STRUGGLE - NEGOTIATION ROUTES, UN ROLE IN NAMIBIA) THAT EVEN WEO'S COULD LIVE WITH. VRAALSEN EXPRESSED OPTIMISM THAT AN ACCEPTABLE TEXT COULD BE WORKED OUT.

5. DURING AFTERNOON DEBATE MAY 17, UK REP SPOKE BRIEFLY IN SUPPORT OF THE NEGOTIATION OPTION BEING ATTEMPTED BY THE UK IN ZIMBABWE. SALIM PROMPTLY ACCORDED RECOGNITION TO THIS THOUGHT AND SAID IT WOULD BE TAKEN INTO ACCOUNT IN CONFIDENTIAL

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THE DRAFTING. CANADA ALSO SPOKE BRIEFLY IN SUPPORT OF INTERNATIONAL ASSISTANCE TO FRONT LINE STATES. SEVERAL DELS. DURING THE DAY URGED THE WESTERNERS TO PARTICIPATE MORE ACTIVELY IN THE DEBATE AT APPROPRIATE JUNCTURES. DE PREE

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